RATIFICATION AND IMPLEMENTATION OF RE-NEGOTIATED INDONESIA-SINGAPORE TAX TREATY

RSM INDONESIA CLIENT ALERT - 3 August 2021

As you might be aware, on 4 February 2020, Indonesia and Singapore signed a renegotiated tax treaty that both amends and updates provisions of the original tax treaty that was signed on 8 May 1990. The revisions to the original tax treaty reflect the current international tax landscape with regard to anti-abuse, information sharing and mutual agreement procedures, and improves relief for taxation of intangibles and some capital gains.

Although it was signed in February 2020, the updated tax treaty only enters into force and effect after it has been ratified by both Indonesia and Singapore and the relevant diplomatic notes exchanged.

On 11 May 2021, the Government of Indonesia through President Regulation No. 35 announced that Indonesia had ratified the updated tax treaty. On 23 July 2021, the Inland Revenue Authority of Singapore announced that the Singapore Government had also ratified it and the updated tax treaty has therefore entered into force on 23 July 2021.

WHEN ARE THE CHANGES EFFECTIVE?

In accordance with Article 29 of the tax treaty, since it entered into force on 23 July 2021, then it shall be effective as follows:

- 1. For Indonesia:
 - a. In respect of taxes withheld at source: 1 January 2022;
 - b. In respect of other taxes: for any tax year commencing on or after 1 January 2022; and
 - c. In respect of Article 26 (Exchange of Information): immediately apply.
- 2. For Singapore:
 - a. With regard to taxes withheld at source: 1 January 2022;
 - With regard to taxes chargeable (other than taxes withheld at source): 1 January 2023 (the second calendar year following the year the Tax Treaty enters into force); and
 - c. In respect of Article 26 (Exchange of Information): immediately apply.







WHAT ARE THE MAJOR CHANGES?

There are no changes to the rates of withholding tax applicable to payments of interest and dividends. However, the rates applicable for royalties and branch profits tax have been reduced. The following table summarises the rates of withholding tax:

	Current	Updated Tax Treaty
Interest	10%	10%
Dividends (corporate shareholder owning at least 25% of the share capital)	10%	10%
Dividends (all other cases)	15%	15%
Royalties	15%	 8% for royalties for the use of, or the right to use, industrial, commercial, or scientific equipment, or for information concerning industrial, commercial, or scientific experience
		 10% for royalties for the use of, or the right to use, intellectual property
Branch profits tax	15%	10%

The tables below summarise some of the major amendments and updates:

ARTICLE 5: PERMANENT ESTABLISHMENT			
Clause	Existing Tax Treaty	Updated Tax Treaty	
Definition of Permanent Establishment in Article 5 paragraph 2 item (h)	A building site or construction, installation or assembly project which exists for more than 183 days.	A building site or construction, installation or assembly project which exists for more than 183 days. It is understood that a time limit of 3 months shall apply to an assembly or installation project performed by a person other than the main contractor. (This was previously in the Protocol to the existing tax treaty; now moved into the body of the tax treaty).	



Clause	Existing Tax Treaty	Updated Tax Treaty
Definition of Permanent Establishment in Article 5 paragraph 2 item (i)	The furnishing of services, including consultancy services, by an enterprise through an employee or other person (other than an agent of an independent status) where the activities continue within a Contracting State for a period or periods aggregating more than 90 days within a twelve-month period.	No change.

ARTICLE 6: INCOME FROM IMMOVABLE PROPERTY			
Clause	Existing Tax Treaty	Updated Tax Treaty	
Income subject to tax	Income earned from immovable property is taxable in the country where that immovable property was located.	Same, with express inclusion of income from agriculture and forestry.	

ARTICLE 9: ASSOCIATED ENTERPRISES			
Clause	Existing Tax Treaty	Updated Tax Treaty	
Clarification regarding corresponding adjustments for transfer pricing	Not regulated.	Regulated under Article 9 item 2 & 3.	

ARTICLE 10: DIVIDENDS			
Clause	Existing Tax Treaty	Updated Tax Treaty	
Rate of withholding tax		As noted above, there is no change to the general rates of withholding tax.	



Clause	Existing Tax Treaty	Updated Tax Treaty
Branch profits tax	15% (as stated in the Protocol).	10% (Article 10(6)).
Tax treatment for oil and gas production sharing contract ("PSC") – application of Most Favored Nation clause	A company resident in Singapore deriving income from a PSC shall not be less favourably treated compared to a company resident in another country deriving income from a similar PSC (as stated in the Protocol).	This provision is replaced by a general statement that Article 10(6) of the Tax Treaty does not over-ride any terms (re: branch profits tax) in a PSC or mining contract of work (Article 10(7)).

ARTICLE 11: INTEREST			
Clause	Existing Tax Treaty	Updated Tax Treaty	
Who is entitled to relief	The recipient who is the beneficial owner of the interest.	Reference to "recipient" is removed. Relief is available to the beneficial owner of the interest, provided it is paid.	
Exemption from tax for interest earned by government institutions	Exemption from tax for interest earned by government institutions (Article 11(3)).	The list of government institutions subject to the exemption is expanded to include special purpose investment funds and to specifically include the BPJS funds and specific investment entities owned by the Singapore Government (Article 11(4)).	
Exemption from taxation for government-issued bonds or debentures	Regulated under Article 11(3).	Omitted – now taxable unless otherwise exempt under Article 11(3), with a rate of 10% WHT.	
Penalty charges for late payment not regarded as interest	Not regulated.	The definition of interest specifically excludes penalty charges for late payment.	



ARTICLE 12: ROYALTIES		
Clause	Existing Tax Treaty	Updated Tax Treaty
Who is entitled to relief	The recipient who is the beneficial owner of the royalty.	Reference to "recipient" is removed. Relief is available to the beneficial owner of the royalty, provided it is paid.
Rate of withholding tax	15% of the gross of the amount of royalties.	 8% of the gross amount of royalty for the use of, or the right to use, industrial, commercial, or scientific equipment, or for information concerning industrial, commercial, or scientific experience. 10% of the gross amount of royalty for the use of, or the right to use, any copyright of literary, artistic, or scientific work including cinematograph films, or films or tapes used for radio or TV broadcasting, any patent, trademark, design or model, plan, secret formula, or process.
Taxation of alienation (sale) of IP	Specifically included as taxable, but subject to 15% rate of withholding tax.	This clause is deleted. The alienation of IP is no longer classified as a royalty. Taxation will depend on other provisions in the Tax Treaty.





ARTICLE 13: CAPITAL GAINS		
Clause	Existing Tax Treaty	Updated Tax Treaty
Capital Gains	Not regulated – in general most gains were taxable.	 Gains from the alienation of immovable property in the other contracting state may be taxed in that other state. Gains from the alienation of movable property related to a PE in the other contracting state may be taxed in that other state. Exception for gains from the alienation of ships or aircraft operated in international traffic, or movable property pertaining to the operation of such ships and aircraft. Gains from sale/alienation of shares are taxable if more than 50% of the share value directly or indirectly derives from immovable property, the alienator owned at least 50% of the total issued shares, and the shares are not traded on an approved stock exchange. An exemptior also applies for alienation of shares in th framework of a reorganization of a company (i.e., merger, a scission or similar operation) or for gains deriving value from immovable property in which the company carries on its business. Indonesia retains the right to tax gains from the alienation of shares in a company that is an Indonesian Tesident and traded on the Indonesian Stock Exchange. Currently the tax rate for the sale of shares in a company traded on the lalonesian Stock Exchange is 0.1% from the selling price. Other gains are now only taxable in the contracting state where the alienator is a resident.



ARTICLE 13 (OLD)/14 (NEW): INDEPENDENT PROFESSIONAL SERVICES			
Clause	Existing Tax Treaty	Updated Tax Treaty	
Criteria to be met so that income is taxable	If the professional exceeds the stated 90 days time period.	If the professional has a fixed base regularly available, or if the professional exceeds the time test (revised to become 90 or more days in any period commencing or ending in the fiscal year concerned).	

ARTICLE 14 (OLD)/15 (NEW): DEPENDENT PERSONAL SERVICES			
Clause	Existing Tax Treaty	Updated Tax Treaty	
Criteria to be met so that income is taxable	If the employee is present in the non-home country for more than 183 days in the calendar year concerned.	Period is no longer linked to a calendar year, but to any 12-months period. Employer is not required to be tax resident in the "home" country.	

ARTICLE 15 (OLD)/16 (NEW): DIRECTORS FEES				
Clause	Existing Tax Treaty	Updated Tax Treaty		
Right to tax	Only refers to directors' fees. Income earned for managerial or technical services is subject to Article 14 (i.e., treated as employment income).	Now expanded to include "supervisory board" (i.e., commissioners). This paragraph no longer exists.		



ARTICLE 21 (OLD)/22 (NEW): INCOME NOT EXPRESSLY MENTIONED/OTHER INCOME				
Clause	Existing Tax Treaty	Updated Tax Treaty		
Right to tax	Income not expressly mentioned in the Tax Treaty may be taxed in accordance with the laws of that country.	Income not expressly mentioned in the Tax Treaty shall be taxed in the country of residence of the resident, except where the source is in the other country.		

ARTICLE 26: EXCHANGE OF INFORMATION				
Clause	Existing Tax Treaty	Updated Tax Treaty		
Exchange of Information	In accordance with OECD Model Convention 1977.	In accordance with OECD Model Convention 2017.		

ARTICLE 28: ANTI- TAX AVOIDANCE				
Clause	Existing Tax Treaty	Updated Tax Treaty		
Entitlement of Benefits	Not regulated.	Regulated to emphasize the Principal Purpose Test (PPT).		





IMPLICATIONS & ACTIONS:

- Previously the sale by Singapore investors of shares held in Indonesian private companies were subject to 5% withholding tax based on the proceeds. In most cases, the Tax Treaty will now avoid this unless the company's value is mostly derived from immovable property. Any proposed sale or restructuring of a shareholding in an Indonesian company might benefit from delaying the execution until the Tax Treaty comes into effect.
- The new protection from tax for capital gains from most share sales is similar to that provided by the Hong Kong-Indonesia Tax Treaty with the additional beneficial provision that protection is still available for the sale of shares in an immovable asset 'rich' company if the selling shareholder holds less than 50% of the issued capital. Therefore, an investor from Singapore is no longer at a disadvantage to a Hong Kong investor when considering the exit taxes arising from an equity investment into an Indonesian private company.
- The updated tax treaty specifically reflects certain provisions of the Multilateral Convention to Implement Tax Treaty Related Measures to Prevent Base Erosion & Profit Shifting (MLI). In particular it has adopted in the preamble that the tax treaty shall not create "opportunities for non-taxation or reduced taxation through tax evasion or avoidance (including through treaty-shopping arrangements...)", and Article 28 includes the PPT that prevents access to a tax treaty benefit if "obtaining that benefit was one of the principal purposes of any arrangement or transaction that resulted directly or indirectly in that benefit, unless it is established that granting that benefit in these circumstances would be in accordance with the object and purpose of the relevant provisions of this Agreement."

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